



# Doncaster Council

## Report

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**Date: 2<sup>nd</sup> August 2022**

**To Councillor Nigel Ball Cabinet member for Public Health, Leisure Culture and Planning**

**REPORT TITLE: IPS (Individual Placement Support) for Substance Misuse**

<b>Relevant Cabinet Member(s)</b>	<b>Wards Affected</b>	<b>Key Decision</b>
Councillor Nigel Ball	All	Yes

### **EXECUTIVE SUMMARY**

1. The Office of Health Improvement and Disparities (OHID) confirmed funding for Doncaster Council to develop Individual Placement Support (IPS) for substance misuse. £148,395 per year for 3 years until 31st March 2025. Total = £445,185.
2. IPS is a prescribed programme of employment support targeted at those affected by substance misuse.
3. The Individual Placement and Support (IPS) employment support programme is for people receiving community treatment for drug and alcohol dependence who are unemployed.
4. A draft Memorandum of Understanding (MoU) from OHID has been issued. The MoU will provide the full grant conditions.

5. Stable employment is a key a factor in reducing the effects of substance misuse on individuals, their families and local communities. This happens by:
6. Allowing an individual to work towards or achieve financial independence
7. Allowing an individual to reach their full potential
8. Lessening the chance of relapse
9. Reducing offending or re-offending related to drug misuse.

## **EXEMPT REPORT**

10. No.

## **RECOMMENDATIONS**

11. That Councillor Nigel Ball approves:
12. The receipt of funds £148,395 per year for 3 years until 31st March 2025 from OHID.
13. Total = £445,185 from the Office of Health Improvement and Disparities for Individual Placement Support (IPS).
14. Use the grant to improve the recovery outcomes for substance misuse clients in Doncaster by supporting them to gain employment.
15. Delegates to the Director of Public Health in consultation with the Director of Corporate Resources and the Portfolio Holder for Public Health future decision making regarding the IPS funding.

## **WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?**

16. Improved outcomes for Doncaster substance misuse clients. By supporting substance misuse clients to gain employment, it lessens the chance of the person relapsing, increases their 'recovery capital', helps the individual towards financial independence and therefore reduces offending and re-offending of acquisitive crimes (i.e. thefts, burglary, aggressive begging).

## **BACKGROUND**

17. The funding is for the delivery of the Individual Placement and Support (IPS) employment support approach for people in Doncaster receiving structured community treatment for drug and alcohol dependence who are either unemployed or are employed but at risk of unemployment, conducted in several local authority areas.
18. IPS is intensive employment support delivered by trained employment specialists and provided as part of multi-disciplinary clinical services, rather than separately through mainstream employment support services.
19. The IPS Project is managed by the Addiction & Inclusion Directorate at the Office for Health Improvement & Disparities (OHID), funded by OHID for

Work and Pensions. Funding is being provided to Doncaster for the purposes of employing the IPS employment specialists.

## OPTIONS CONSIDERED

19. a) Do nothing. Doncaster would lose a significant funding opportunity to support substance misuse clients in seeking employment.
- b) Submit application to utilise the funding from OHID to procure a Doncaster IPS service over 3 years.

## REASONS FOR RECOMMENDED OPTION

20. By utilizing the funding of £445,185, individuals accessing substance misuse support and treatment will have the added dedicated support to gain employment.

## IMPACT ON THE COUNCIL'S KEY OUTCOMES

21.

	Outcomes	Implications
	<p><b>Doncaster Working:</b> Our vision is for more people to be able to pursue their ambitions through work that gives them and Doncaster a brighter and prosperous future;</p> <ul style="list-style-type: none"><li>• Better access to good fulfilling work</li><li>• Doncaster businesses are supported to flourish</li><li>• Inward Investment</li></ul>	The beneficiaries of the scheme will be better prepared and supported to access local employment opportunities.
	<p><b>Doncaster Living:</b> Our vision is for Doncaster's people to live in a borough that is vibrant and full of opportunity, where people enjoy spending time;</p> <ul style="list-style-type: none"><li>• The town centres are the beating heart of Doncaster</li><li>• More people can live in a good quality, affordable home</li><li>• Healthy and Vibrant Communities through Physical Activity and Sport</li><li>• Everyone takes responsibility for keeping Doncaster Clean</li><li>• Building on our cultural, artistic and sporting heritage</li></ul>	Reduction in acquisitive and violent crime and health improvement gains for clients.
	<p><b>Doncaster Learning:</b> Our vision is for</p>	None.

	<p>learning that prepares all children, young people and adults for a life that is fulfilling;</p> <ul style="list-style-type: none"> <li>• Every child has life-changing learning experiences within and beyond school</li> <li>• Many more great teachers work in Doncaster Schools that are good or better</li> <li>• Learning in Doncaster prepares young people for the world of work</li> </ul>	
	<p><b>Doncaster Caring:</b> Our vision is for a borough that cares together for its most vulnerable residents;</p> <ul style="list-style-type: none"> <li>• Children have the best start in life</li> <li>• Vulnerable families and individuals have support from someone they trust</li> <li>• Older people can live well and independently in their own homes</li> </ul>	<p>Health and recovery of substance misuse clients is improved and there is a reduction of offending behaviour related to drug and alcohol use in the community</p>
	<p><b>Connected Council:</b></p> <ul style="list-style-type: none"> <li>• A modern, efficient and flexible workforce</li> <li>• Modern, accessible customer interactions</li> <li>• Operating within our resources and delivering value for money</li> <li>• A co-ordinated, whole person, whole life focus on the needs and aspirations of residents</li> <li>• Building community resilience and self-reliance by connecting community assets and strengths</li> <li>• Working with our partners and residents to provide effective leadership and governance</li> </ul>	<p>Grant allocation will contribute to operating with our resources.</p>

## RISKS AND ASSUMPTIONS

22. Assumption is that there will be sufficient market interest and bids to appoint a provider

## LEGAL IMPLICATIONS [Officer Initials...PCol..... Date...18.07.22.....]

23. Section 1 of the Localism Act 2011 provides the Council with a general power

of competence, allowing the Council to do anything that individuals generally may do.

24. S111 Local Government Act 1972 states that a Council shall have power to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is calculated to facilitate, or is conducive or incidental to, the discharge of any of their functions.
25. Section 2B of the National Health Service Act 2006 (as amended by Section 12 of the Health and Social Care Act 2012) introduced a duty on Councils in England to take appropriate steps to improve the health of the people who live in their area.
26. The report details how employment is associated with improved treatment outcomes as well as a range of other personal gains, such as greater independence, financial resilience and new social networks. All of these personal gains can strengthen the benefits of treatment after the treatment ends.
27. Monies provided must be spent strictly in accordance with the terms and conditions of funding within the MoU from OHID including compliance with reporting and evaluation requirements. Failure to do this may result in the clawback of funding.
28. In administering the funding, the Council must ensure that it meets any applicable subsidy control requirements. Further legal advice can be provided upon this as the funding is administered.

## **FINANCIAL IMPLICATIONS HR 19/07/22**

29. The Council has received confirmation from the Office for Health Improvement and Disparities (OHID) that they have been successful in securing a Section 31 revenue grant of £148,395 per annum for 3 years commencing April 2022 to March 2025 for the delivery of Individual Placement Support, employment support in community drug and alcohol treatment services. As the total funding for the 3 year period exceeds the key decision threshold acceptance of this funding is subject to E.9 in the Council's Financial Procedure Rules.
30. The draft Memorandum of Understanding (MoU) states that the 'Conditions of this funding are that the spend is in accordance with the Council's agreed proposal'. The MoU further states that 'quarterly returns will be required to be signed off by the Finance Director or person of equivalent deemed responsibility. At the end of the grant period a final statement of grant usage certified by the Chief Executive accompanied by 'a report from the Chief Executive or Chief Finance Officer setting out whether he or she has received an audit opinion from the Recipient's Chief Internal Auditor that he or she can provide reasonable assurance that the statement of grant usage, in all material respects, fairly presents the eligible expenditure in the Grant Period in accordance with the definitions and conditions in this MOU'.
31. The conditions of the grant also stipulates that prior to releasing any funding

OHID require a signed MoU from the council agreeing to the terms laid out. Any underspends within each of the financial years will not normally be allowed to be carried forward into future years and OHID may require repayment of any unspent monies. Any projected underspends should be reported as part of the quarterly monitoring returns.

#### **HUMAN RESOURCES IMPLICATIONS [Officer Initials EL Date 19 /07/2022]**

32. There are no direct HR implications in relation to this report.

#### **TECHNOLOGY IMPLICATIONS [Officer Initials...PW Date...18/07/22]**

33. There are no technology implications in relation to this report.

#### **HEALTH IMPLICATIONS [Officer Initials.....JM.....Date 15/07/2022.....]**

34. The IPS funding will have a positive effect on the health and recovery of substance misuse clients and help reduce offending behaviour and the subsequent impact on the community.

#### **EQUALITY IMPLICATIONS [Officer Initials...JM..... Date 15/07/2022.....]**

35. The equality implications for substance misuse clients as a result of deploying this funding are positive as this group suffers significant health inequalities.

#### **CONSULTATION**

36. A full service review, consultation and equality impact assessment process will be conducted during the summer of 2022 to inform medium to long term planning.

#### **BACKGROUND PAPERS**

32. None.

#### **GLOSSARY OF ACRONYMS AND ABBREVIATIONS**

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